

Reapportionment

Borough of Indiana

Ad Hoc Reapportionment Committee | Kaycee Newell, Chairperson | July 2022

Outline

INCLUDED IN THIS PRESENTATION:

- Current 4-Ward Map (with redistributed representatives)
- 6 Ward Map Proposal
- 4 Ward Map Proposal
- 3 Ward Map Proposal
- 2 Ward Map Proposal
- At-Large Map Proposal

- Legal Process for changing map and/or size of council
- Proposed Timeline for process

NOT INCLUDED IN THIS PRESENTATION:

Proposal for committee structure and organization. This can be decided AFTER the reapportionment process is finalized.

Things to keep in mind:

WHY ARE WE DOING THIS?

1. Principle of One Person, One Vote.

- *Our current map and distribution of representation does NOT follow this basic principle.*

2. The time is NOW. (Actually, it was decades ago, but who's counting?)

- *For communities divided into wards, reapportionment (redistricting) should be considered every 10 years after the completion of the census. Indiana borough has historically not completed this task.*

How we got to this point:

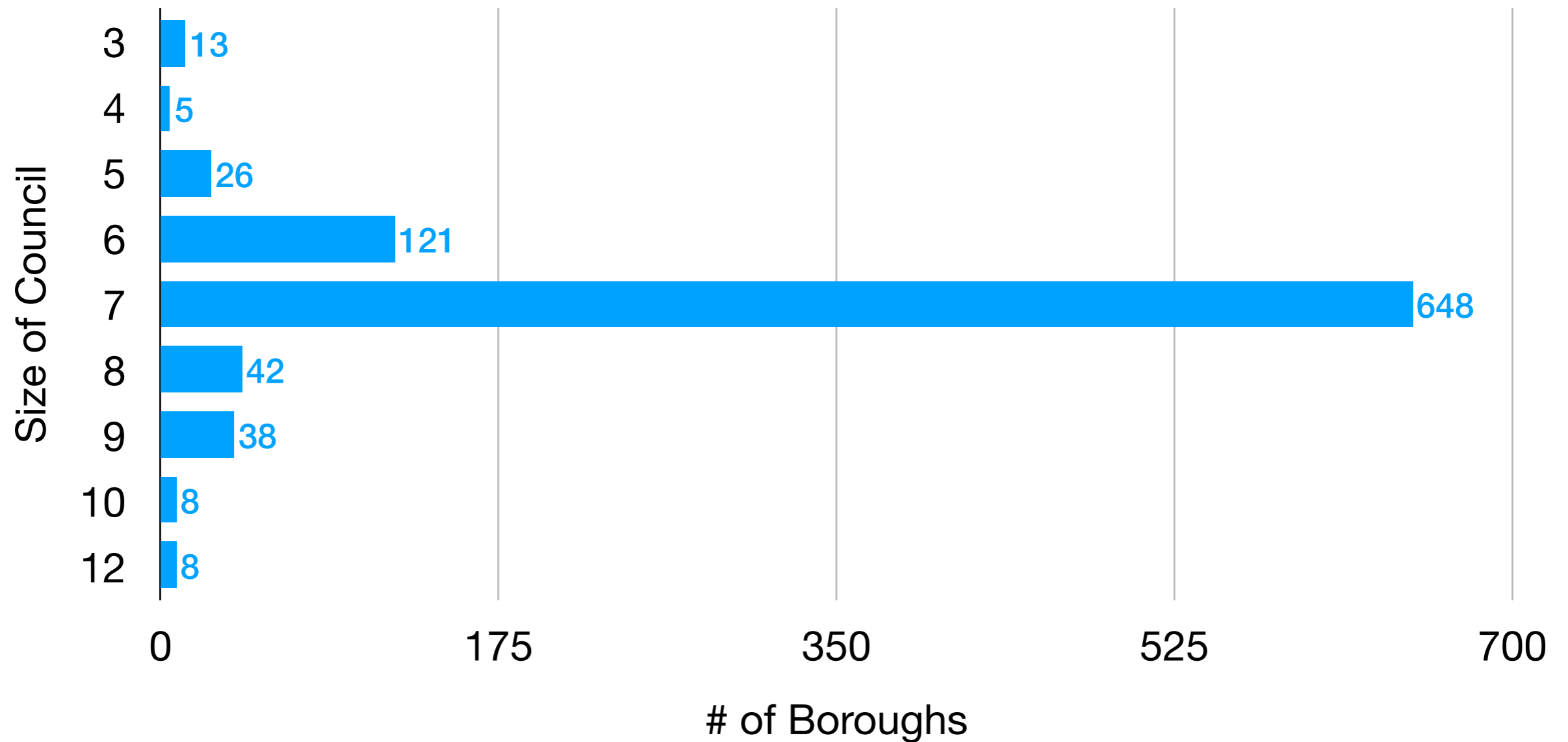
OUR COMMITTEE'S EFFORTS:

- 1. We researched 15 similar boroughs in PA that host universities**
 - *Of those 15, 11 were organized using an at-large system, and 4 used a ward-system. None of those researched used a "hybrid" combination of wards and at-large. The largest council size was 8, smallest was 5.*
- 2. We individually met with Indiana Borough Zoning staff to create custom ward maps**
 - *Each map was well-considered and created using the principle of One Person, One Vote.*
- 3. We held three public meetings to discuss our efforts and findings**
 - *Members of the public attended including other council members.*

Municipality	Size of Town (sq/	Population (2019)	Home of...	Total University Enrollment (Fall 2021) *incl. online*	Size of Council	Wards / At-Large
State College Borough	4.556	42,475	Penn State University	88,914	7	At Large
West Chester Borough (Home Rule Charter)	1.846	20,034	West Chester University	17,640	7	7
Carlisle Borough	5.432	19,153	Dickinson College	1,932	6 + Mayor Votes	At Large
Bloomsburg (Town)	4.687	14,085	Bloomsburg University	7,745	6 + Mayor Votes	At Large
Indiana Borough	1.74	13,346	Indiana University of PA	9,308	12	4
East Stroudsburg Borough	2.86	10,333	East Stroudsburg University	5,136	6	6
Lock Haven (City)	2.668	9,247	Lock Haven University (Main)	2,920	6 + Mayor Votes	At Large
Millersville Borough	1.94	8,322	Millersville University	7,213	7	At Large
California Borough	11.23	6,347	California University of PA	6,512	6	At Large
Clearfield Borough	1.88	5,921	Lock Haven University (Branch)	Unknown (part of Lock Haven)	8	4
Edinboro Borough	2.405	5,794	Edinboro University	4,043	5	At Large
Shippensburg Borough	2.03	5,663	Shippensburg University	5,668	5	3
Clarion Borough	1.62	5,590	Clarion University	3,922	6	At Large
Kutztown Borough	1.606	5,040	Kutztown University	7,675	6	At Large
Slippery Rock Borough	1.65	3,552	Slippery Rock University	8,424	7	At Large
Mansfield Borough	1.89	3,031	Mansfield University	1,803	7	At Large

Statewide Borough Council Size

HOW WE COMPARE (1994):



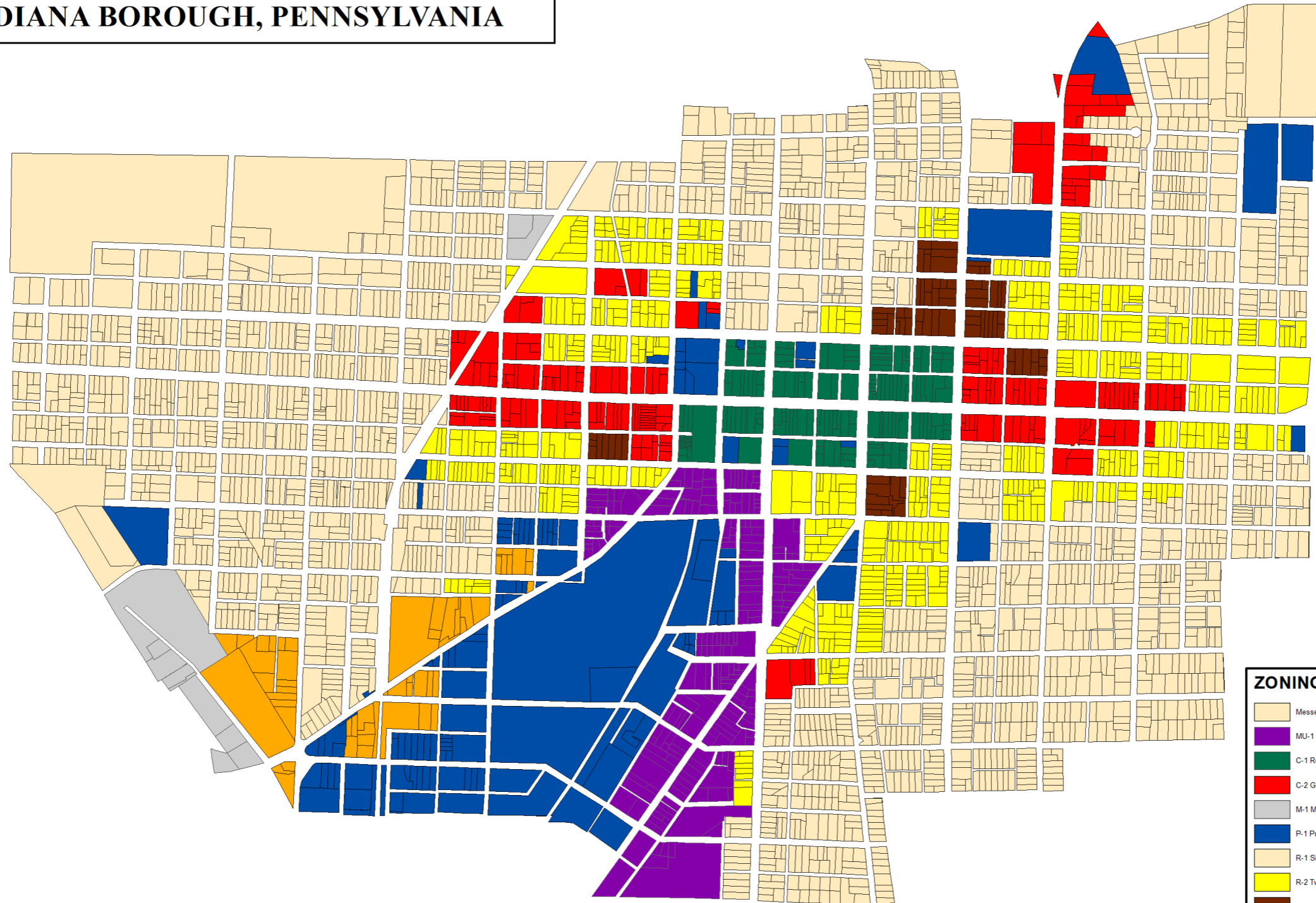
Data from 1994

Ward Proposals

Zoning Map

Borough Zoning Map

ZONING DISTRICTS MAP INDIANA BOROUGH, PENNSYLVANIA



ZONING DISTRICTS

- Messed_Up_Wards
- MU-1 Mixed Use
- C-1 Retail Business and Commercial
- C-2 General Business and Commercial
- M-1 Manufacturing
- P-1 Public and Semi-Public
- R-1 Single-Family Residential
- R-2 Two-Family Residential
- R-3 Multi-Family Residential
- U-1 University Related and Commercial

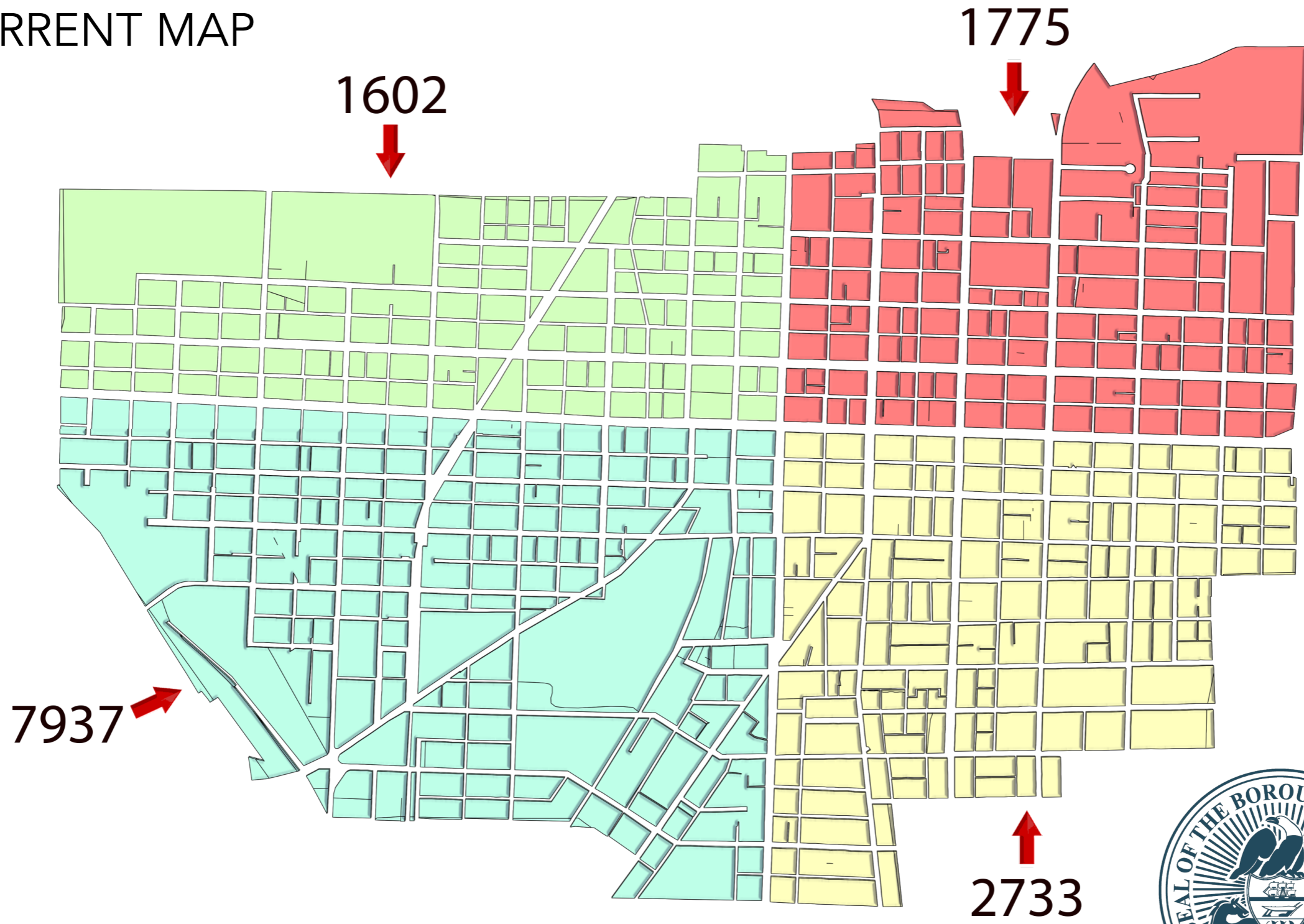


0 380 760 1,520 2,280 3,040 Feet

Current Borough Map

4 Wards

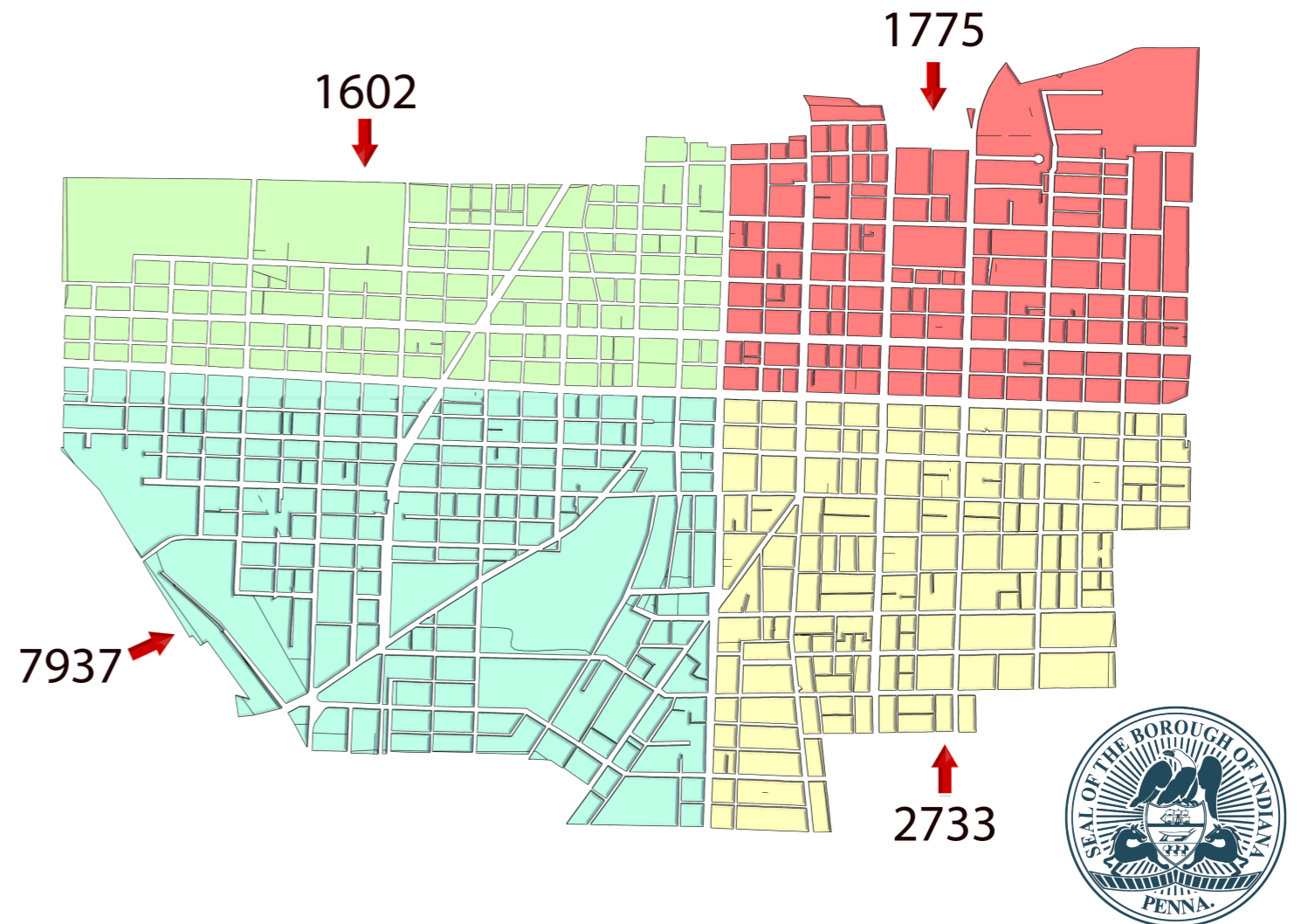
CURRENT MAP



4 Wards

CURRENT MAP

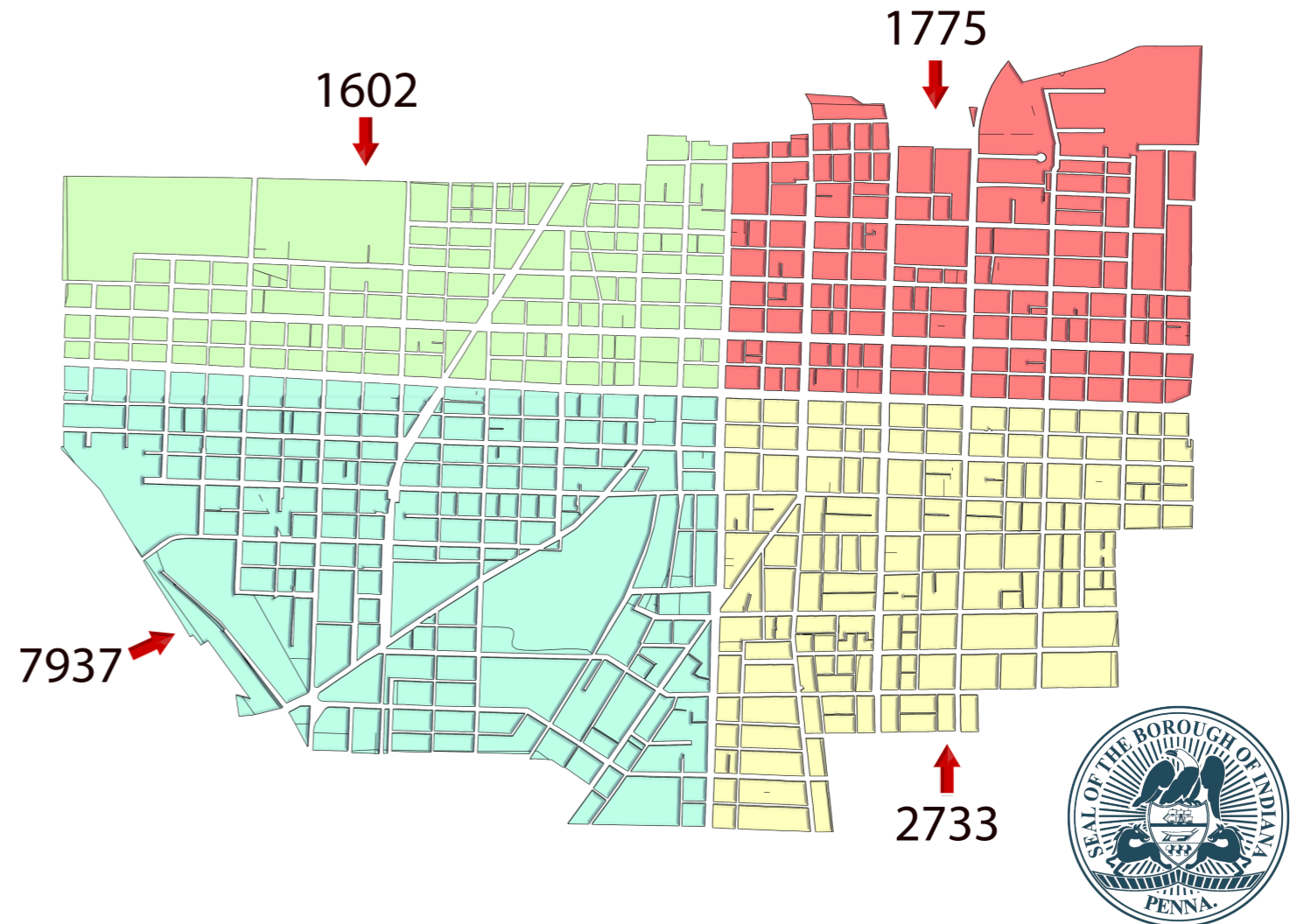
- Our current map and distribution of representatives does not hold to the principle of One Person, One Vote.
- Current ratio of council member to residents:
 - 1st Ward: 1: 591
 - 2nd Ward: 1: 911
 - 3rd Ward: 1: 2,645
 - 4th Ward: 1: 534



4 Wards

CURRENT MAP

- If council chooses to RETAIN the current map, and 12 members. Those members must be redistributed.
- Redistributed Council:
 - 1st Ward: 1
 - 2nd Ward: 2
 - 3rd Ward: 8
 - 4th Ward: 1



Benefits & Disadvantages

OF THE CURRENT MAP

BENEFITS

- Maintains the exact ward boundaries for residents.
- Simple for residents to understand. Boundaries are straightforward and follow north/south streets.

DISADVANTAGES

- The reallocation of council representation would place the majority of members in one ward due to the university.

Retaining Current Map

CURRENTLY SERVING MEMBERS

1st WARD

- Kratsa (term ending in 2025)
- Broad (2023)
- Steelman (2023)

2nd WARD

- Smith (2025)
- Lancaster (2025)
- Ford (2023)

3rd WARD

- DeBuyser (2025)
- Herring (2023)
- Sunhachawi-Taylor (2023)

4th WARD

- Collazzo (2025)
- Warnock (2023)
- Newell (2023)

Retaining Current Map

FUTURE ELECTIONS

2023 ELECTION

- 0 Vacancies in 1st Ward
- 0 Vacancies in 2nd Ward
- 7 Vacancies in 3rd Ward
 - (4) 4-year terms
 - (3) 2-year terms
- 0 Vacancies in 4th Ward

2025 ELECTION

- 1 Vacancy in 1st Ward
- 2 Vacancies in 2nd Ward
 - (1) 4-year term
 - (1) 2-year term
- 7 Vacancies in 3rd Ward
- 1 Vacancy in 4th Ward
 - (1) 2-year term

2027 ELECTION

- 0 Vacancies in 1st Ward
- 1 Vacancy in 2nd Ward
- 4 Vacancies in 3rd Ward
- 1 Vacancy in 4th Ward

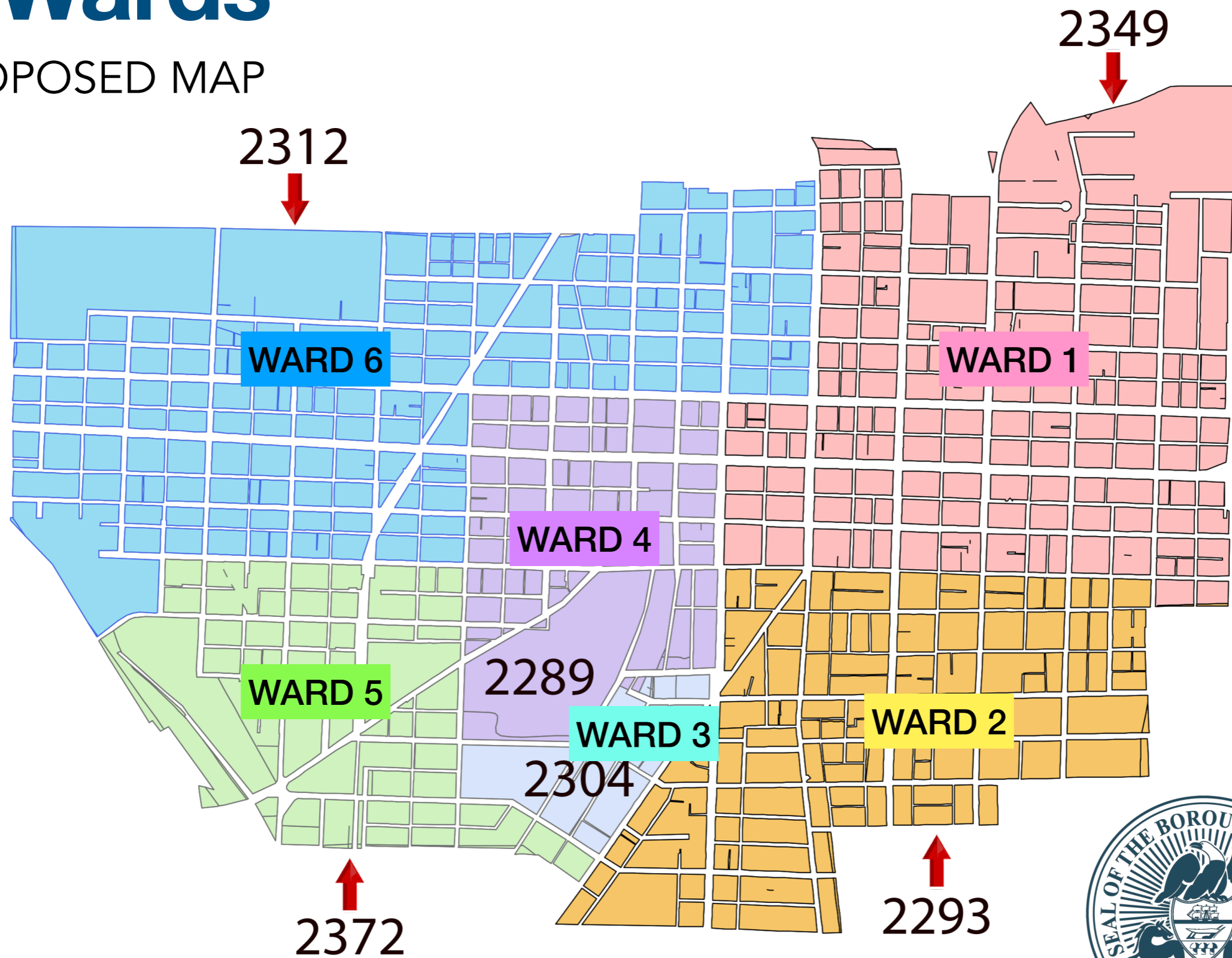
2029 ELECTION

- 1 Vacancies in 1st Ward
- 1 Vacancy in 2nd Ward
- 4 Vacancies in 3rd Ward
- 0 Vacancy in 4th Ward

6 Ward Proposal

6 Wards

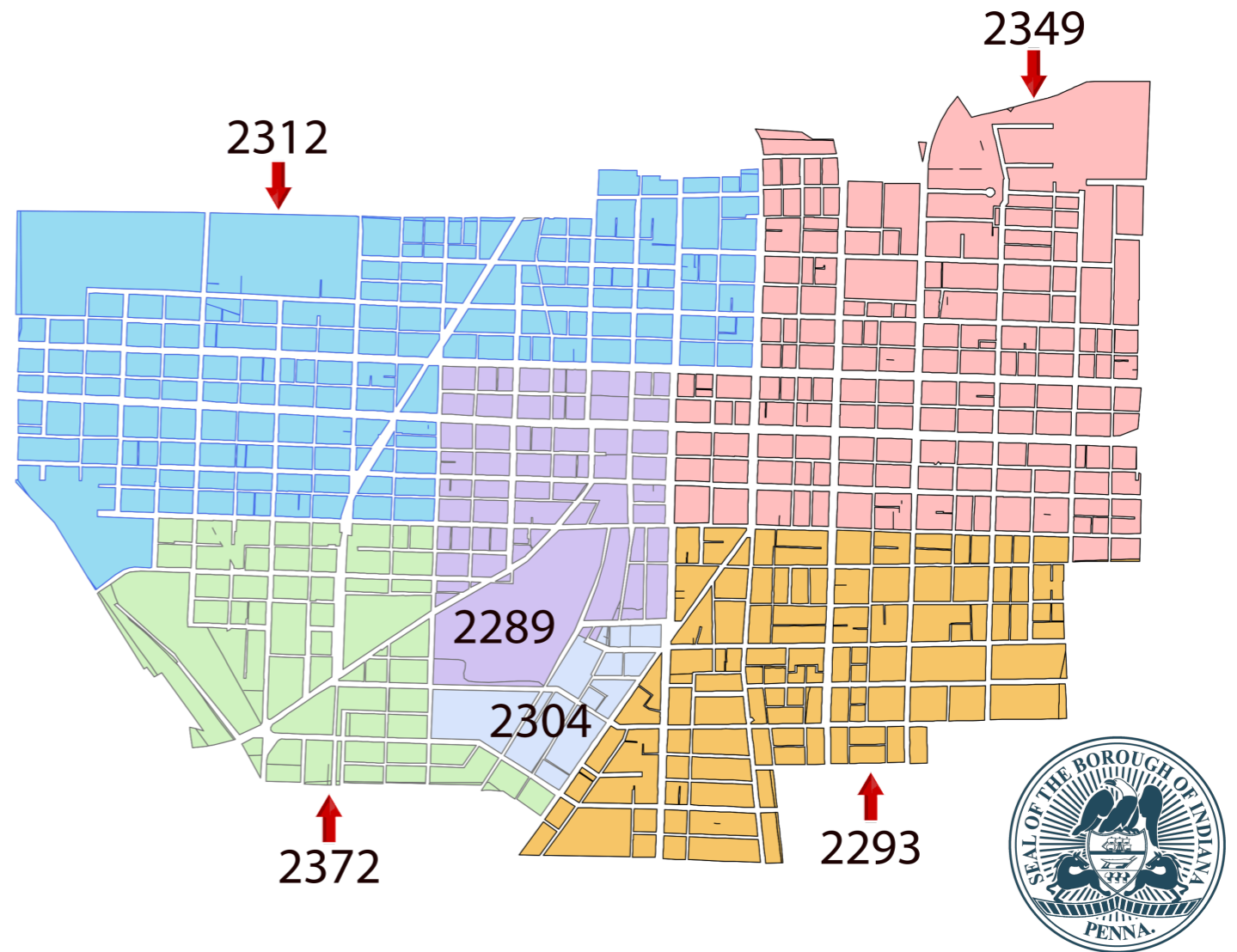
PROPOSED MAP



6 Wards

PROPOSED MAP

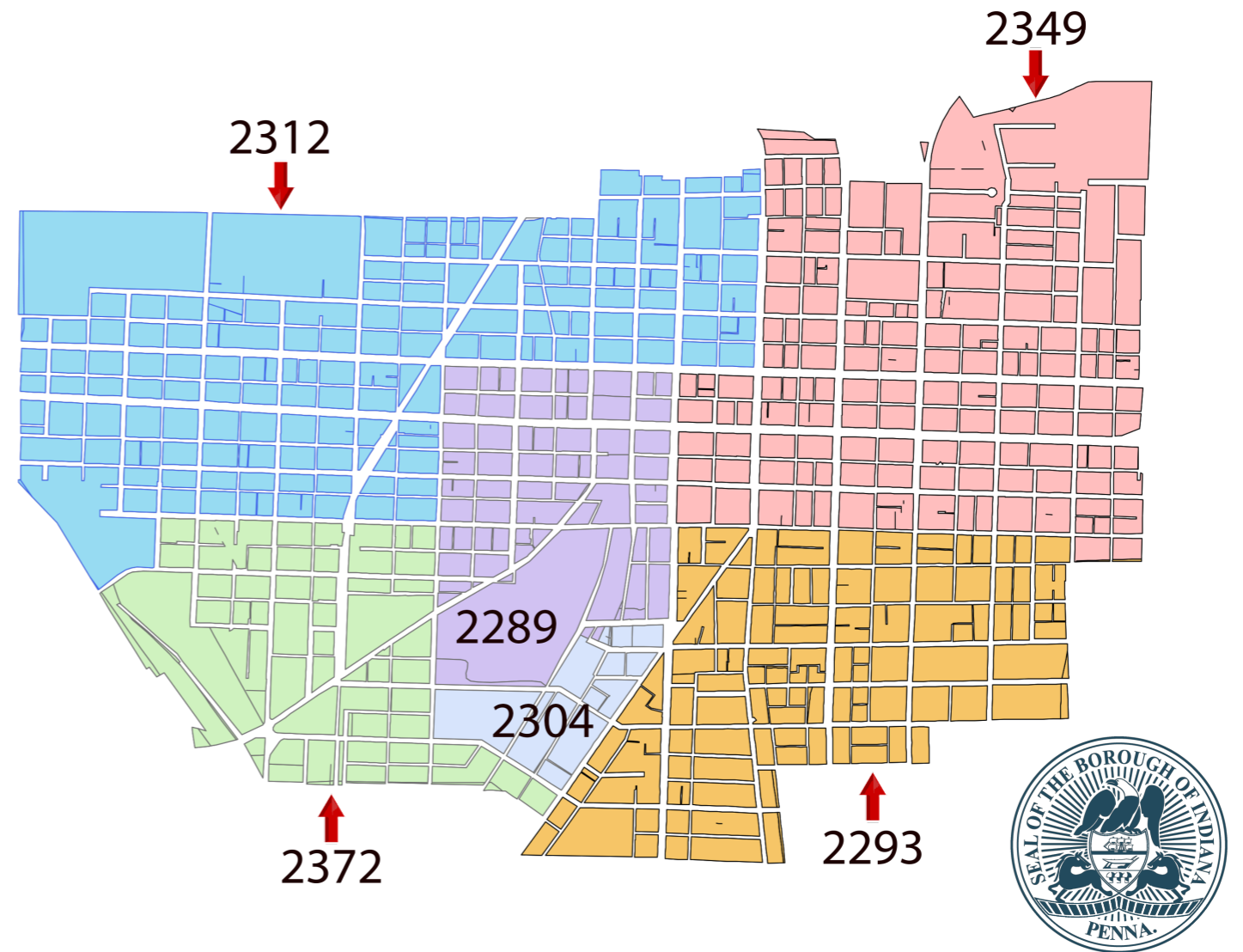
- Divided into 6 wards with similar population sizes.
- IUP Campus is divided amongst 2 wards.
- **12 member council recommended. 2 each for each ward.**
 - OR -
 - 6 individual ward representatives plus 1+ at-large representatives.



6 Wards

PROPOSED MAP

- Ward boundaries are more complex, less intuitive for our residents.
- Neighborhood-focused representation is prioritized.



Benefits & Disadvantages

OF THE 6 WARD PROPOSAL

BENEFITS

- Maintains a strong neighborhood focus.
- Distributes representation evenly across the borough.

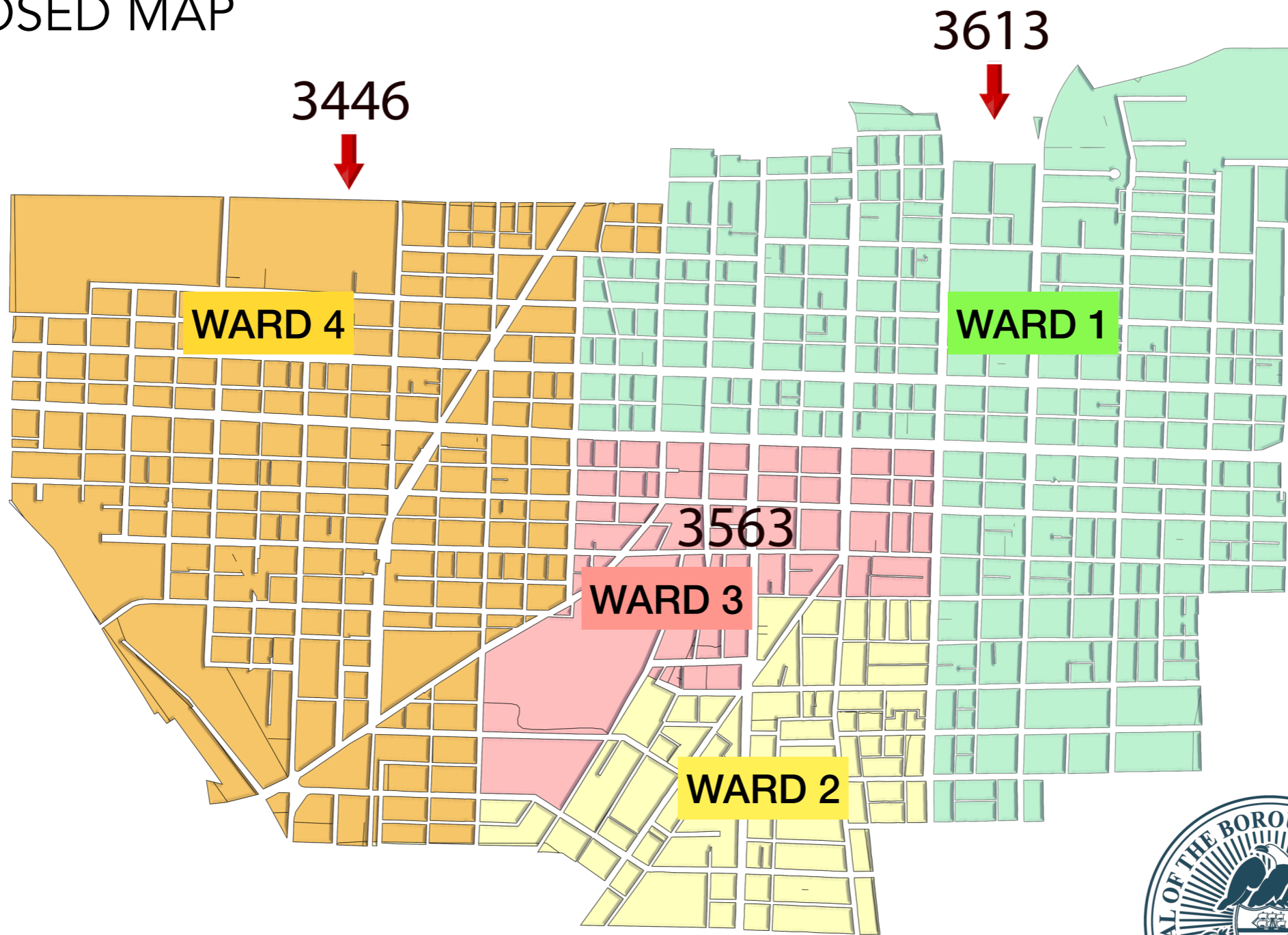
DISADVANTAGES

- Complicated Map that would likely be difficult for residents to understand.
- Would likely require future revisions to the map.
- Would necessitate on-campus students serving on council.
- Two (or more) of the 6 wards are predominately student housing.
- Does not allow for a reduction of the number of council members unless we added an at-large position.

4 Ward Proposal

4 Wards

PROPOSED MAP



Total Pop: $14,047 / 4 = 3511$

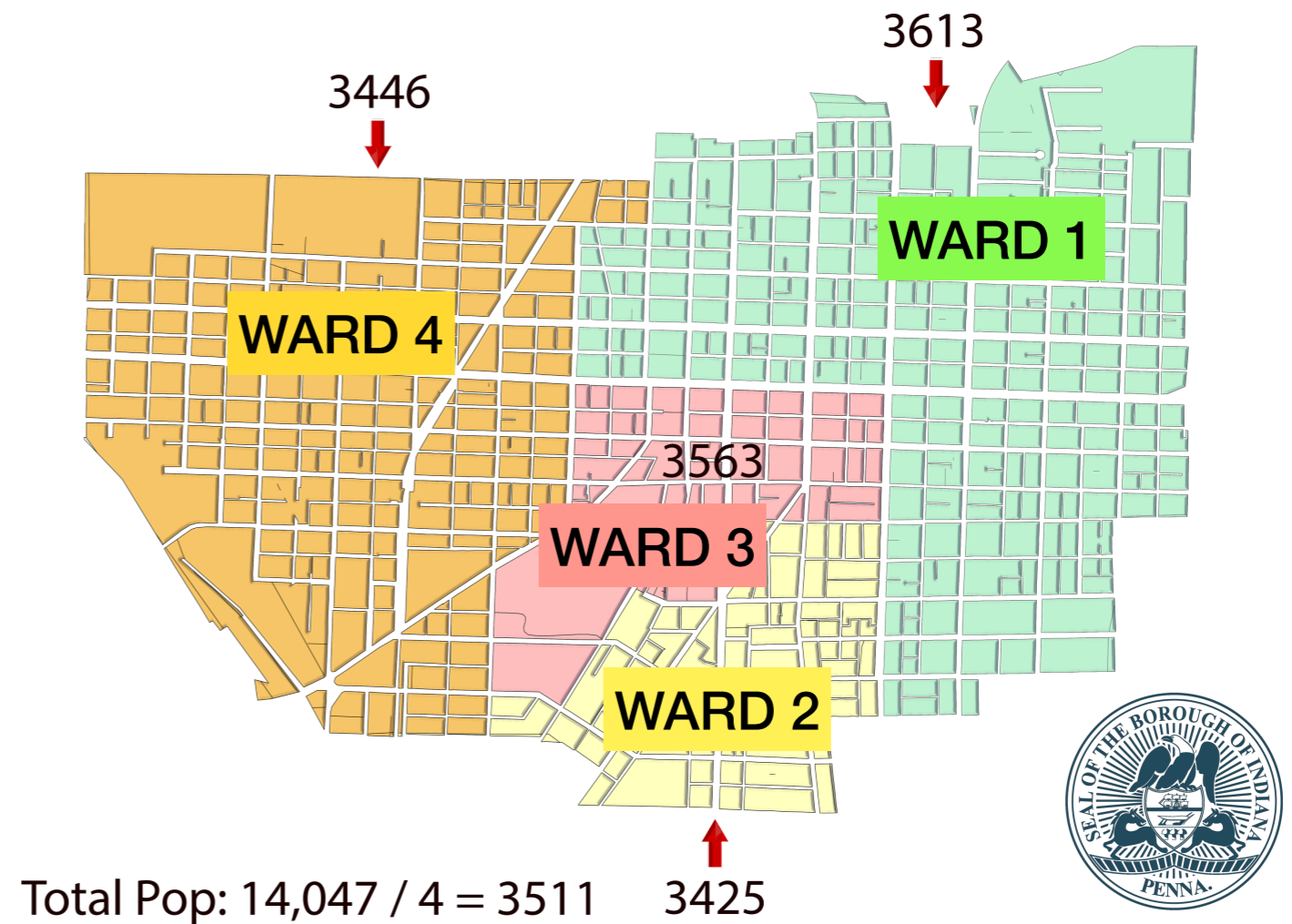
3425



4 Wards

PROPOSED MAP

- Divided into 4 wards with similar population sizes.
- IUP Campus is divided amongst two wards
- 8 member council recommended. 2 each for each ward.



Benefits & Disadvantages

OF THE 4 WARD PROPOSAL

BENEFITS

- Maintains some geographical/neighborhood boundaries to ensure representation is spread across the borough.
- Splits campus/student housing in half to allow for some residential representation.

DISADVANTAGES

- 1st and 4th Wards contain the majority of permanent residents in R1/R2 districts.
- 2nd and 3rd Wards are majority university, student housing, and central commercial district. 4 council positions will be pulling from a few city blocks.

Transitioning to 4 Wards

CURRENTLY SERVING MEMBERS

1st WARD

- Collazzo (term ending 2025)
- Kratsa (2025)
- Broad (2023)
- Steelman (2023)

2nd WARD

- Lancaster (2025)

3rd WARD

- Smith (term ending 2025)
- Ford (2023)

4th WARD

- DeBuyser (term ending 2025)
- Herring (2023)
- Sunhachawi-Taylor (2023)
- Warnock (2023)
- Newell (2023)

Transitioning to 4 Wards

FUTURE ELECTIONS

2023 ELECTION

- 0 Vacancies in 1st Ward
- 1 Vacancy in 2nd Ward
- 1 Vacancy in 3rd Ward
- 1 Vacancy in 4th Ward

2027 ELECTION

- 1 Vacancy in 1st Ward
- 1 Vacancy in 2nd Ward
- 1 Vacancy in 3rd Ward
- 1 Vacancy in 4th Ward

2025 ELECTION

- 2 Vacancies in 1st Ward
 - (1) 4-year term
 - (1) 2-year term
- 1 Vacancy in 2nd Ward
- 1 Vacancy in 3rd Ward
- 1 Vacancy in 4th Ward

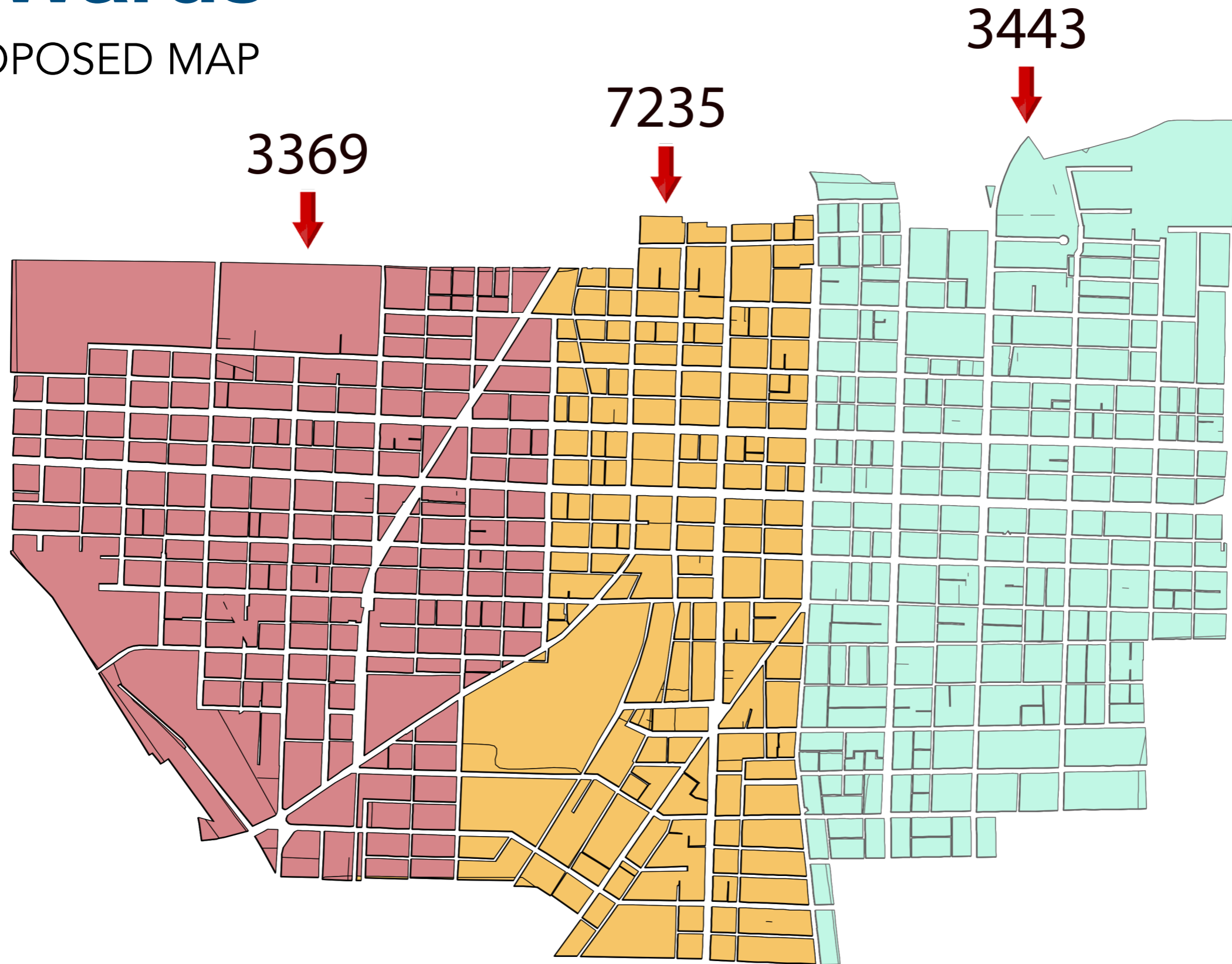
2029 ELECTION

- 1 Vacancy in 1st Ward
- 1 Vacancy in 2nd Ward
- 1 Vacancy in 3rd Ward
- 1 Vacancy in 4th Ward

3 Ward Proposal

3 Wards

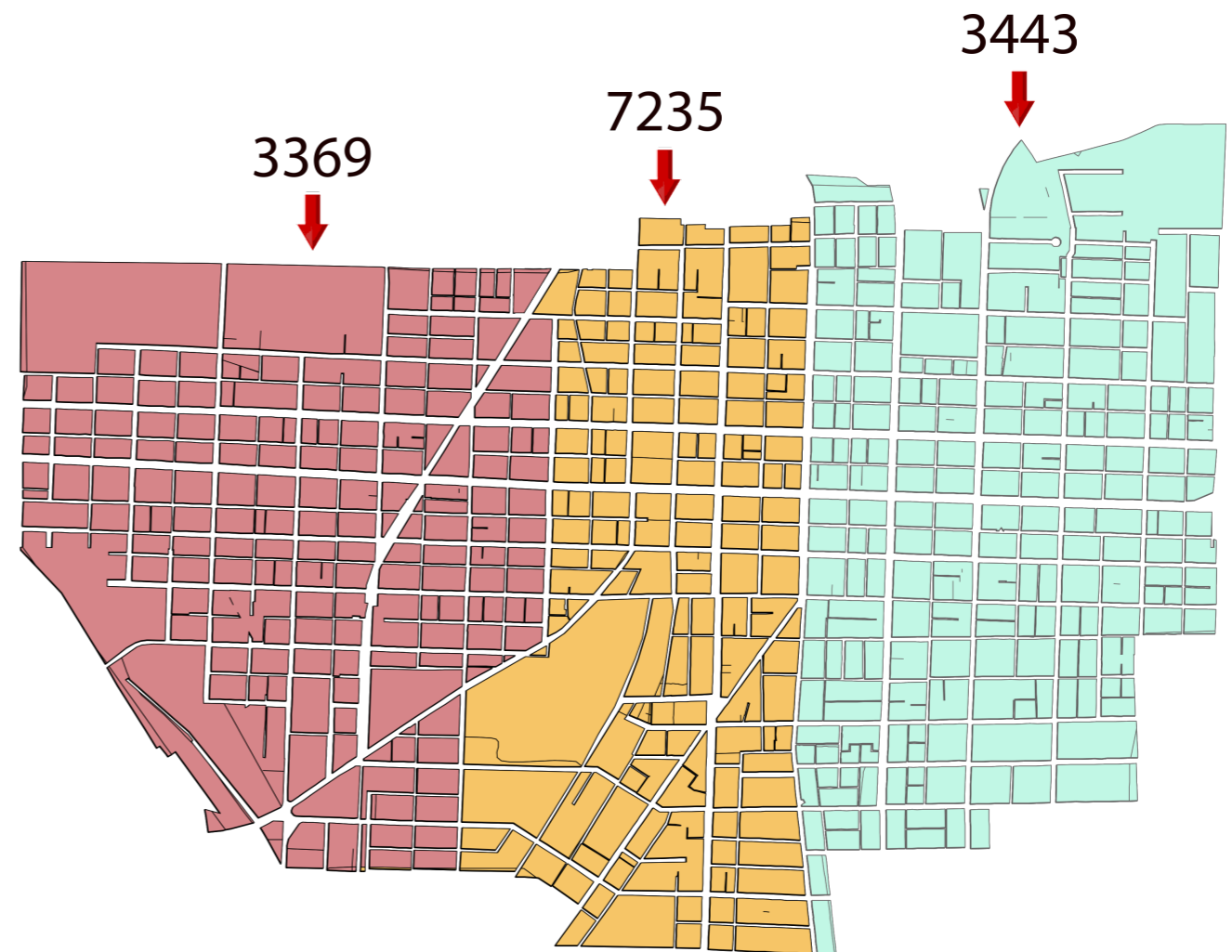
PROPOSED MAP



3 Wards

PROPOSED MAP

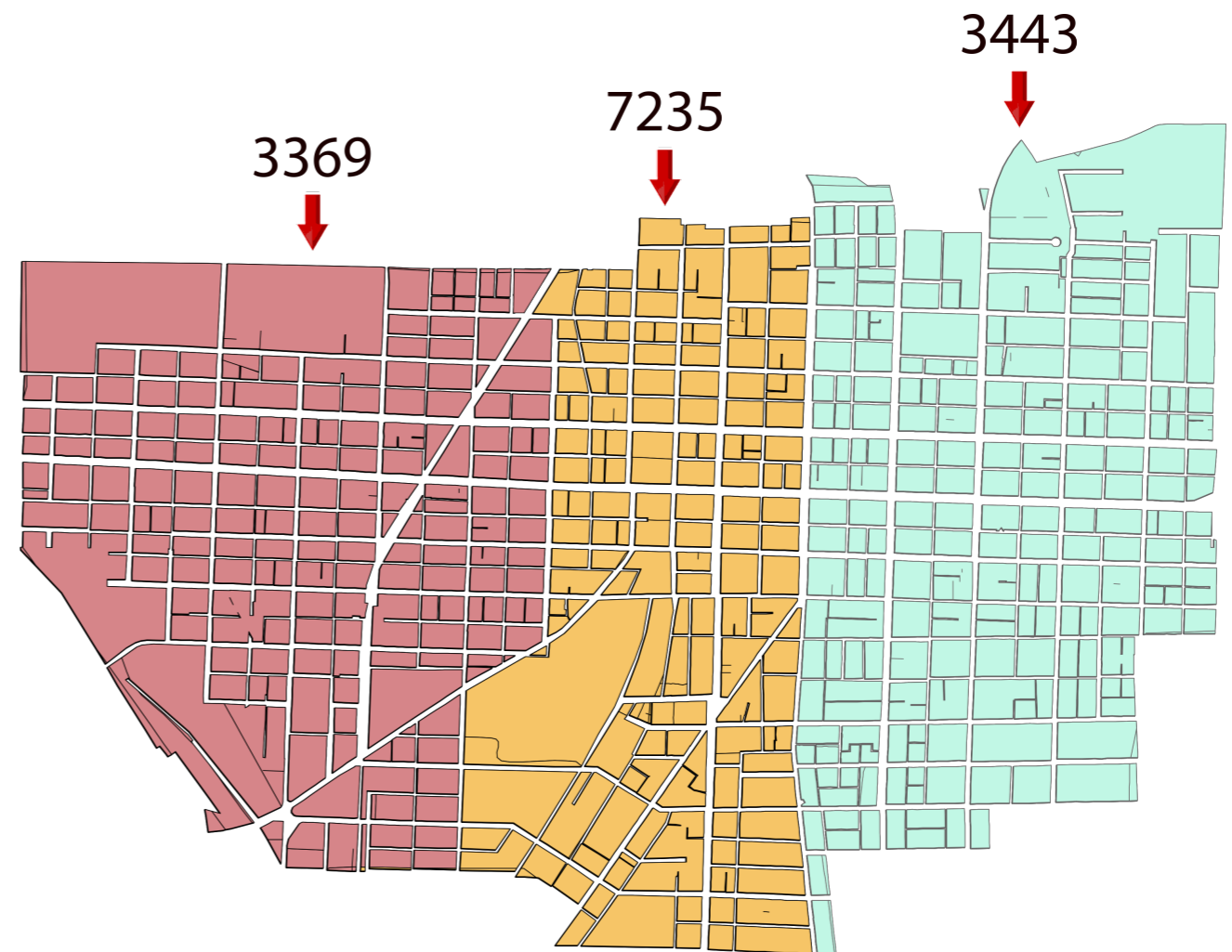
- Divided into East, Central, and West Wards.
- East and West Wards are similarly sized, Central Ward is larger in size and includes IUP Campus.
- **8 member council recommended. 2 each for East and West, 4 for Central.**



3 Wards

PROPOSED MAP

- Ward boundaries are simple and follow straight North/South streets.
- West Ward eastern boundary is 10th St north of campus, following Oakland and 11th abutting campus.
- East Ward western boundary is 6th St.



Benefits & Disadvantages

OF THE 3 WARD PROPOSAL

BENEFITS

- Maintains some geographical/neighborhood boundaries to ensure representation is spread across the borough (east to west)
- Simple for residents to understand. Boundaries are straightforward and follow north/south streets.

DISADVANTAGES

- The majority of residents reside in East and West Wards.

Transitioning to 3 Wards

CURRENTLY SERVING MEMBERS

WEST WARD

- DeBuyser (term ending 2025)
- Herring (2023)
- Sunhachawi-Taylor (2023)
- Warnock (2023)
- Newell (2023)

EAST WARD

- Smith (term ending 2025)
- Ford (2023)
- Broad (2023)

CENTRAL WARD

- Collazzo (term ending 2025)
- Lancaster (2025)
- Kratsa (2025)
- Steelman (2023)

Transitioning to 3 Wards

FUTURE ELECTIONS

2023 ELECTION

- 1 Vacancy in West Ward
- 1 Vacancies in Central Ward
- 1 Vacancies in East Ward

2027 ELECTION

- 1 Vacancy in West Ward
- 2 Vacancies in Central Ward
- 1 Vacancy in East Ward

2025 ELECTION

- 1 Vacancy in West Ward
- 3 Vacancies in Central Ward
 - (2) 4-year term
 - (1) 2-year term
- 1 Vacancy in East Ward

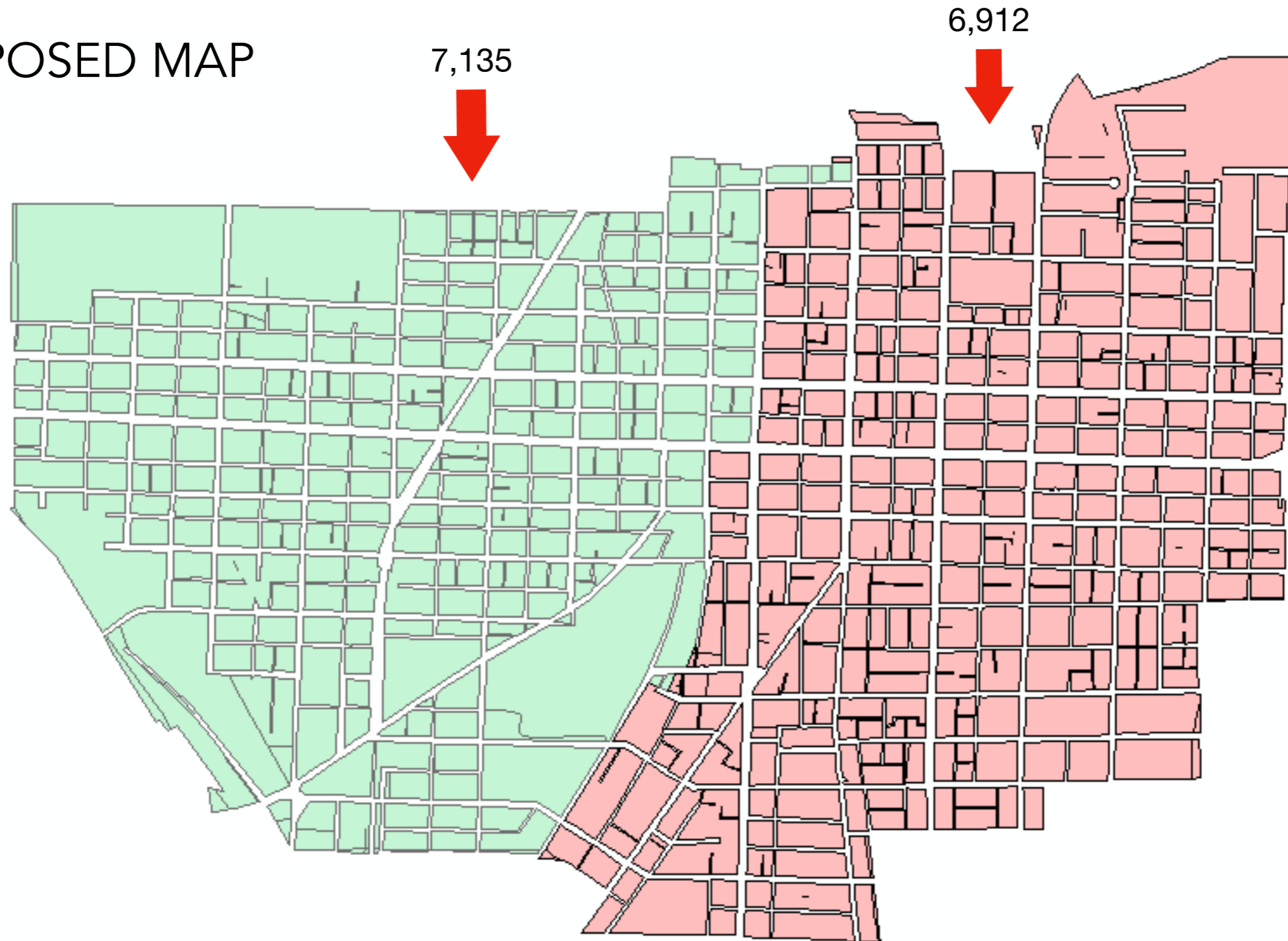
2029 ELECTION

- 1 Vacancy in West Ward
- 2 Vacancies in Central Ward
- 1 Vacancy in East Ward

2 Ward Proposal

2 Wards

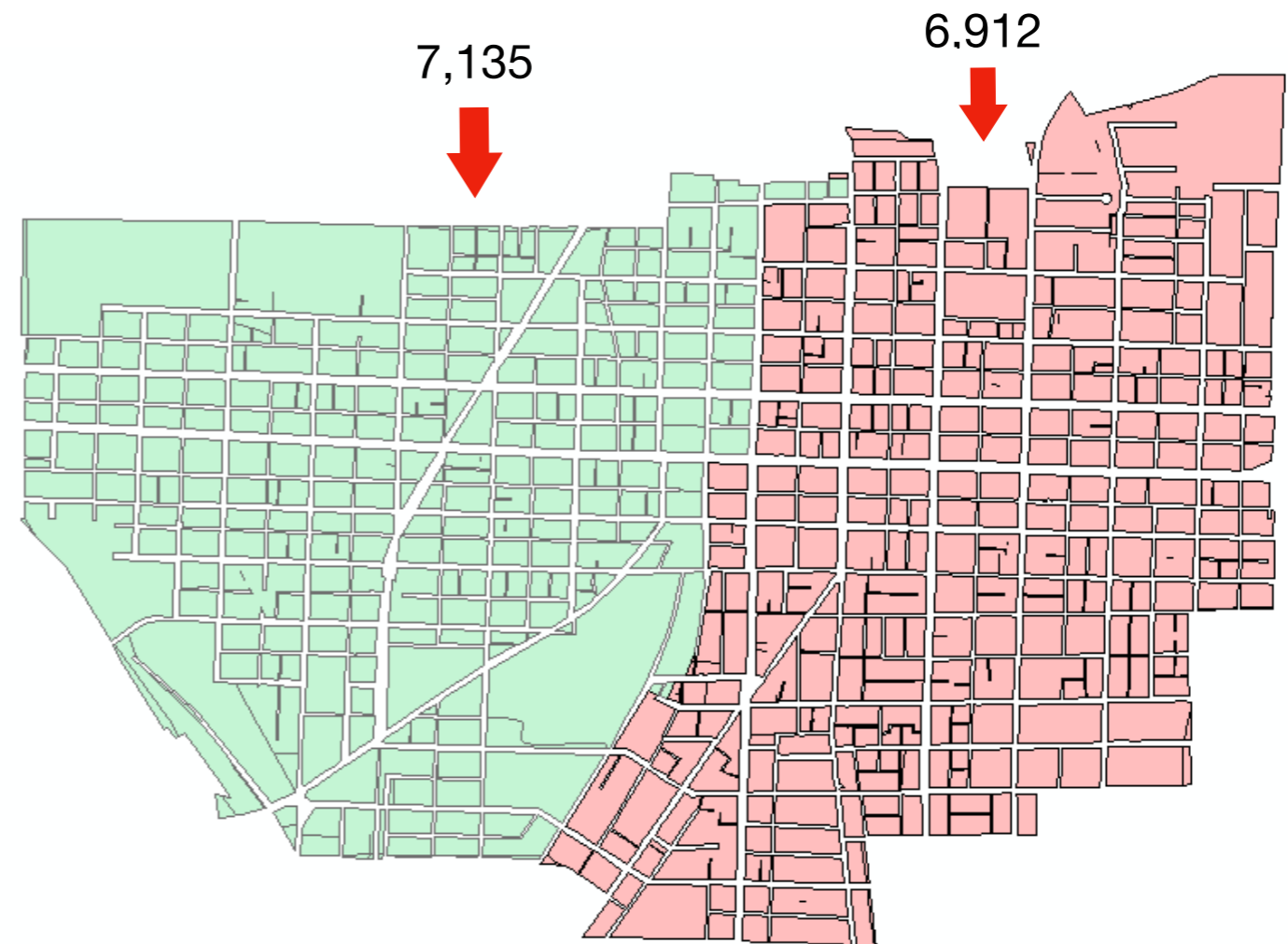
PROPOSED MAP



2 Wards

PROPOSED MAP

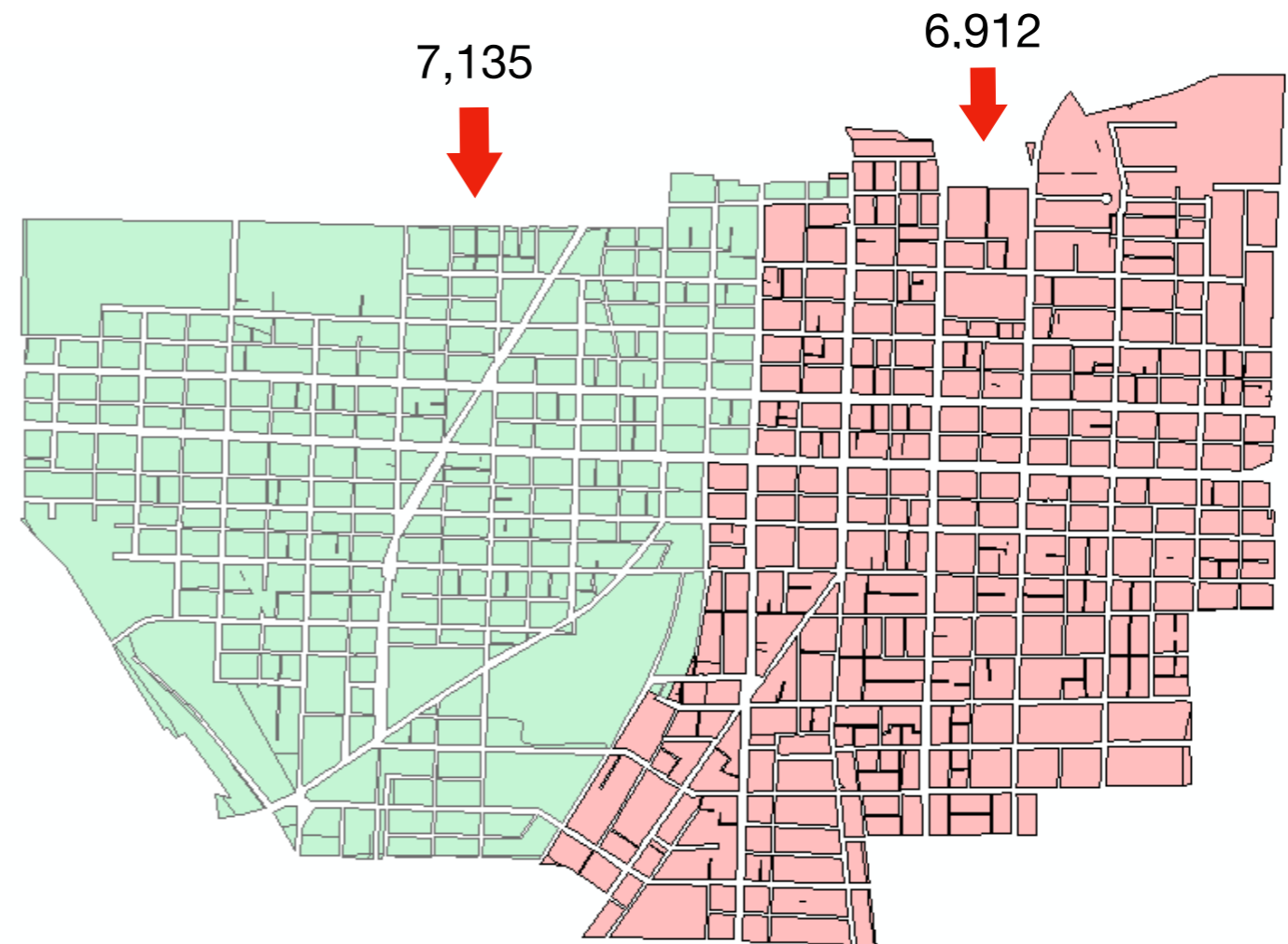
- Divided into East and West Wards.
- East and West Wards are evenly sized.
- **8 member council recommended. 4 each for ward.**



2 Wards

PROPOSED MAP

- Ward boundary is simple and follows straight North/South streets.
- Utilizes some of the current ward boundary lines (7th).
- Dividing boundary follows 7th St to Philadelphia St, then 8th to Locust and south down Pratt Dr



Benefits & Disadvantages

OF THE 2 WARD PROPOSAL

BENEFITS

- Maintains some geographical/neighborhood boundaries to ensure representation is given to eastern and western portions of the borough.
- Simple for residents to understand. Boundaries are straightforward and follow north/south streets.

DISADVANTAGES

- With only 2 wards, neighborhoods north and south of Philadelphia St may not necessarily be represented evenly.

Transitioning to 2 Wards

CURRENTLY SERVING MEMBERS

WEST WARD

- Collazzo (term ending 2025)
- DeBuyser (term ending 2025)
- Herring (2023)
- Sunhachawi-Taylor (2023)
- Warnock (2023)
- Newell (2023)

EAST WARD

- Smith (term ending 2025)
- Lancaster (2025)
- Kratsa (2025)
- Ford (2023)
- Broad (2023)
- Steelman (2023)

Transitioning to 2 Wards

FUTURE ELECTIONS

2023 ELECTION

- 2 Vacancies in West Ward
- 1 Vacancy in East Ward

2025 ELECTION

- 2 Vacancies in West Ward
- 3 Vacancies in East Ward
 - (2) 4-year terms
 - (1) 2-year term

2027 ELECTION

- 2 Vacancies in West Ward
- 2 Vacancies in East Ward

2029 ELECTION

- 2 Vacancies in West Ward
- 2 Vacancies in East Ward

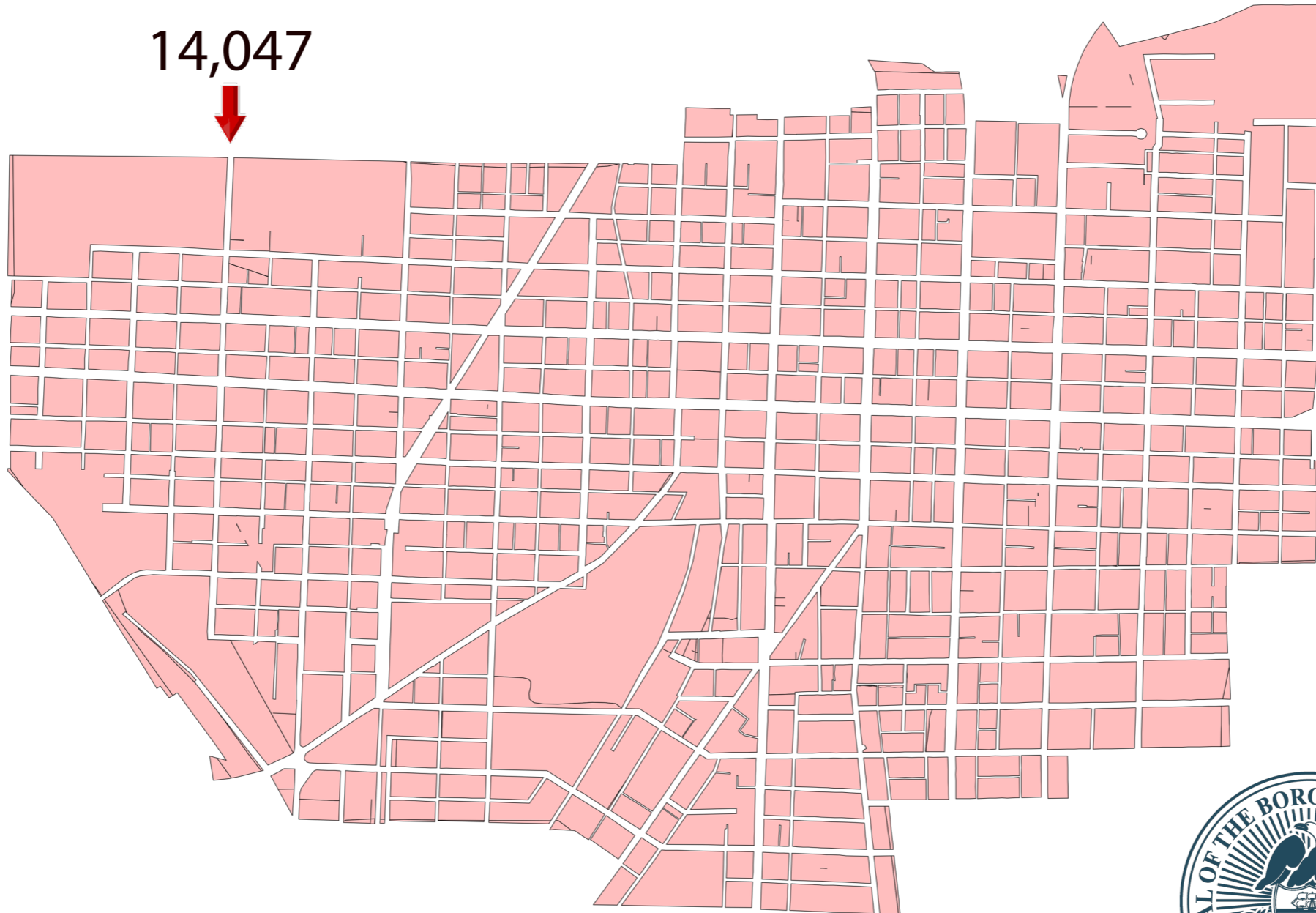
At-Large Proposal

At-Large

PROPOSED MAP

2020 Census Population:

14,047



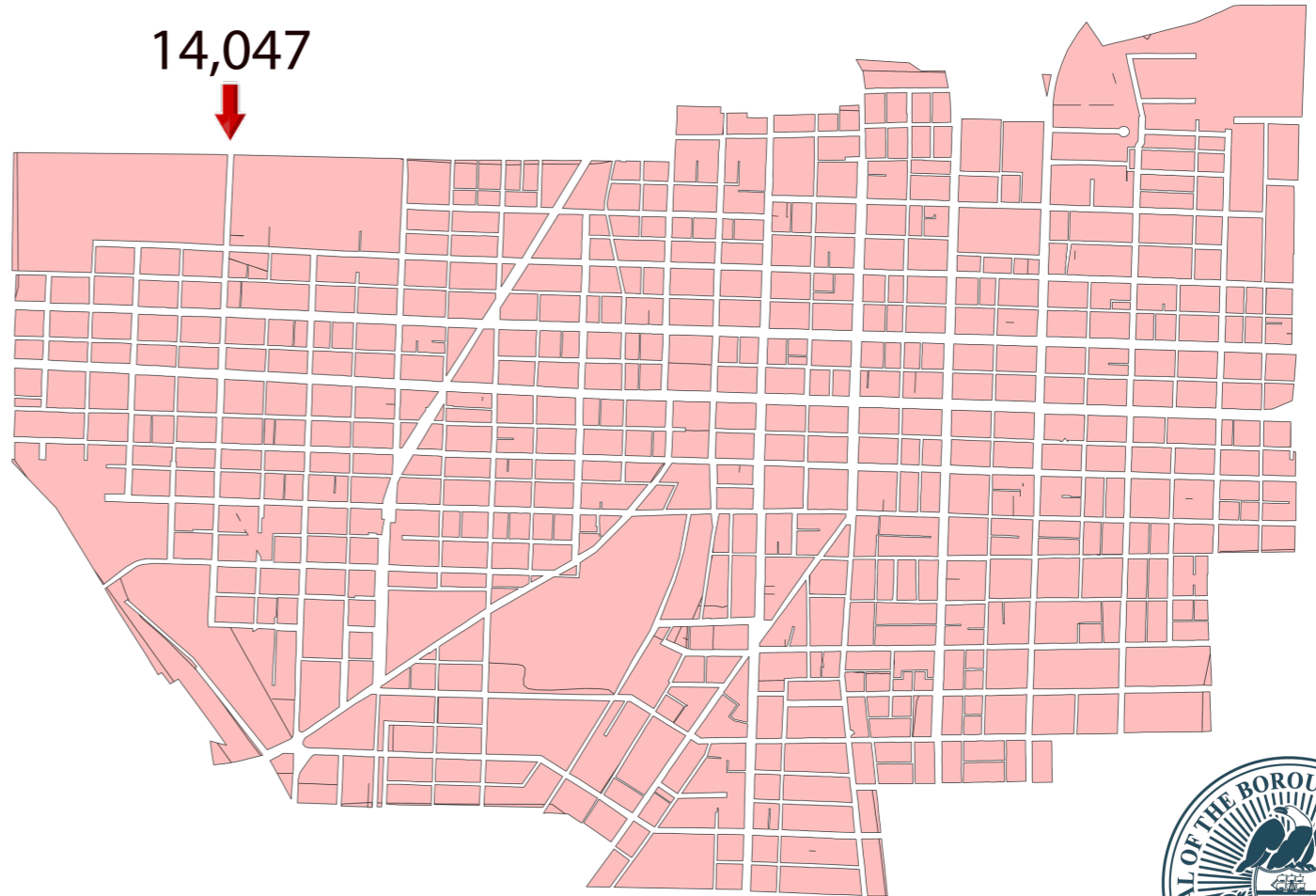
At-Large

PROPOSED MAP

- No future redistricting needed.
- **7 member council** required by law.

2020 Census Population:

14,047



Benefits & Disadvantages

OF THE AT-LARGE PROPOSAL

BENEFITS

- Extremely simple for residents to understand.
- Efficiently addresses the challenges faced by our large student population when creating ward maps
- Creates an odd-number council to avoid tied votes.

DISADVANTAGES

- Does not ensure representation is evenly spread geographically across the Borough.
- Could result in clusters of representation in one area.

Transitioning to At-Large

CURRENTLY SERVING MEMBERS

TERM ENDING IN 2023

- Broad
- Ford
- Herring
- Newell
- Steelman
- Sunhachawi-Taylor
- Warnock

TERM ENDING IN 2025

- Collazzo
- DeBuyser
- Ford
- Kratsa
- Smith

Transitioning to At-Large

FUTURE ELECTIONS

2023 ELECTION

- 3 Vacancies

**8 Member council from 2023-2025*

2027 ELECTION

- 3 Vacancies

2025 ELECTION

- 4 Vacancies

**Begins 7 Member council*

2029 ELECTION

- 4 Vacancies

ALTERNATIVE TRANSITION:

Move to 7 members immediately in 2023, resulting in 2 vacancies in 2023, and 5 in 2025 (one would be a 2-year term).

The Committee Recommends:

3 WARDS

With an 8-member council

- OR -

2 WARDS

With an 8-member council

-OR -

AT - LARGE

With an 7-member council

What is the process?

Legal Process

FOR REAPPORTIONMENT

MAINTAINING WARDS

1. Our solicitor must draft TWO ordinances, one for the map, one for the number of council members. These may be drafted at the same time.
2. The draft ordinances should be reviewed by the Administration Committee and move to council (if approved) for a vote.
3. Council will review and discuss the ordinances publicly and vote to advertise them publicly.
4. (If passed) The map will be advertised for 30 days.
5. Council will vote to adopt the ordinances.

Legal Process

FOR REAPPORTIONMENT

GOING AT-LARGE

- The process is similar to adopting new ward maps except there is no need for two ordinances.
- The reduction of council to 7 will be included within the same ordinance.
- **Any at-large borough council must be exactly 7 members.**

Proposed Timeline

FOR REAPPORTIONMENT

1. (July 26) The Borough Manager and Committee Chairperson are scheduled to be on the radio to present the committee's efforts.
2. (August 2 or August 16) The Ad Hoc Committee will seek a council vote for our solicitor to draft an ordinance for a 3-Ward, 2 Ward or At-Large map.
3. (August 23) The Administration Committee will review the ordinance(s) and move the draft to council for a vote.
4. (September 6) Council will vote to advertise the ordinance.
5. (October 4) If passed on 9/6, Council will vote to approve the ordinance.

ADDITIONAL INPUT:

Additional public hearings or surveys may be funded and scheduled if the majority of council deems it necessary beyond the public meetings. The reapportionment process should to be completed within the calendar year after the census results.